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Department of Labor
Workers Compensation Division
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APPLYING RULE 11 DURING THE COVID-19 PANDEMIC

Rule 11.0000 DENYING BENEFITS	COVID-19 Application
11.1100 Generally. An employer or insurance carrier	If an insurer decides to pay without
who seeks to deny an injured worker's claim for	prejudice for 90 days and because of
specific benefits causally related to a compensable	circumstances related to the
injury shall file a Denial of Workers' Compensation	COVID-19 pandemic is unable to
Benefits (Form 2) with the Commissioner and the	accept or deny the claim it may
injured worker. The Denial shall clearly state the	request an extension of the 90 day
reason(s) for the denial, and shall be accompanied by	time period prior to the end of the
copies of all relevant documentation, medical or	initial 90 days and provide an
otherwise, relied upon to support it.	explanation as to why it is unable to
	accept or deny. A specialist may
	grant a requested extension for up
	to an additional 90 days
11.1110 An employer or insurance carrier who has	If the insurer received a medical
denied a claim for specific benefits on the grounds that	release from claimant but records
information relevant to its investigation was	are not provided by the treatment
appropriately requested but not forthcoming shall	provider because the COVID-19
have an affirmative obligation to reconsider its denial	pandemic has closed the provider's
if the requested information is received within 45 days	office the insurer shall review its
thereafter.	denial every ten days or consider
	paying without prejudice. It shall
	submit documentation of its
	continuing effort to obtain records



11.1200 Interim order. Upon written request by the Review all denials whether or not injured worker and if the available evidence does not we received a written request, for compliance with this directive reasonably support a denial, the Commissioner shall issue an interim order that the denied benefit(s) be If a request for an indemnity benefit paid pending a formal determination in accordance with Rule 17.0000. Unless otherwise specified therein, is denied on the grounds that the worker has a work capacity the any such benefit payments shall be due and payable upon issuance of the interim order. If following a insurer must demonstrate that formal hearing the Commissioner concludes that some actual, appropriate work is being or all of the benefits paid pursuant to an interim order offered and can be performed safely were not in fact owed, the employer or insurance consistent with CDC, OSHA, and carrier may request that the injured worker be ordered Vermont Department of Health Guidelines. to make repayment, and may enforce such order in any court of law having jurisdiction. 21 V.S.A. §662(b). 11.1300 Application of rule. This rule shall apply to claims for an initial or successive period of temporary disability, claims for new or resumed medical services or supplies and claims for permanent disability. An employer or insurance carrier who seeks to terminate its responsibility for ongoing benefits, whether indemnity or medical, must do so in accordance with Rule 12.0000. 11.1400 Denying payment for opioid medications. A medical provider who prescribes opioid medications to an injured worker for chronic pain resulting from a compensable work-related injury must comply in all respects with the Rule Governing the Prescribing of Opioids for Chronic Pain, as currently promulgated at 4A Code of Vermont Rules 13 140 076 (2015) and as amended from time to time by the Vermont Department of Health. If credible evidence establishes that he or she has failed to do so, a rebuttable presumption shall arise that the medications, as prescribed, do not constitute reasonable medical treatment. If the employer or insurance carrier seeks to deny payment on those grounds, it shall file a Denial of Workers' Compensation Benefits (Form 2) with the Commissioner and the injured worker, and shall comply in all respects with the requirements of



this Rule 11.0000. In addition, it shall notify the prescribing provider of the specific basis for its determination that he or she has failed to comply with the above-referenced Vermont Department of Health rule. Thereafter, the injured worker shall have the burden of proving that the treatment is reasonable notwithstanding the prescribing provider's failure to comply. In any event, the Commissioner shall not approve a proposed discontinuance under this Rule unless credible medical evidence establishes that the effective date thereof comports with a safe taper plan. 21 V.S.A. §640.

